





We Will Empower Bold Change to Elevate Human Flourishing<sup>™</sup>

### **Defending Medicaid**

BRIEFING WITH LEADERSHIP CONFERENCE OF WOMEN RELIGIOUS

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May 1, 2025

# **Republicans Consider Change to Medicaid: What We Know**

Published Apr 29, 2025 at 5:45 PM EDT

ouse Republicans are weighing a major shift to Medicaid funding that could transfer significant Intersection financial responsibility from the federal government to individual states, putting <u>health care access</u> for millions at risk.

The GOP proposal, part of a broader effort to finance President Donald Trump's sweeping domestic agenda, would impose per capita caps on Medicaid. That structure would limit how much the federal government contributes per enrollee, requiring states to cover any costs above that amount.

#### The New Hork Times

### As G.O.P. Eyes Medicaid Cuts, States Could Be Left With Vast Shortfalls

Republicans have proposed lowering the federal share of costs for Medicaid expansions, which could reshape the program by gutting one of the Affordable Care Act's major provisions.



I'm disabled. I'm terrified about what Medicaid cuts could mean for my life

### half of all children.

Medicaid

Nursing Homes Anxious as Republicans Ponder Deep Medicaid Cuts

I'm just one of millions at risk

#### The Washington Post

### **Republican Medicaid cuts could shutter** rural hospitals, maternity care

Potential Medicaid cuts could devastate America's teetering rural health-care system and jeopardize Republicans' political power among rural voters.

#### Bloomberg Law

#### March 31, 2025, 5:05 AM EDT

Parents of kids with cancer fear GOP budget cuts could slash

President Donald Trump has promised not to touch Medicaid, the argest single source of health coverage in the U.S., covering nearly

**MBC NEWS** 



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February 20, 2025

United States House of Representatives Washington, DC 20515

Dear Representative:

On behalf of the Catholic Health Association of the United States (CHA), the national leadership organization representing more than 2,200 Catholic hospitals, long-term care facilities, clinics, service providers, healthcare systems, and other facilities across all fifty states, **I urge you to vote** "No" on the House Concurrent Budget Resolution 14 for FY25 through FY34. This budget resolution would severely impact critical health and social safety-net programs, especially the Medicaid program, that are lifelines for your constituents and the patients and communities we serve.

We are deeply concerned that this budget resolution would force the House Energy and Commerce Committee to slash \$880 billion from the Medicaid program—an essential health care program for nearly 80 million low-income Americans. Medicaid provides coverage for one in five individuals, funds 41% of all births nationwide, and is the largest payer for long-term care and behavioral health services. These cuts would have devastating consequences, particularly for those in small towns and rural communities, where Medicaid is often the primary source of health care coverage. Medicaid is not just a health program—it is a lifeline. It provides access to care for those who need it most—poor and vulnerable children, pregnant women, elderly, adults, and disabled individuals in our nation while ensuring their dignity.

CHA and our members firmly believe that health care is a fundamental human right that is essential to human flourishing. For decades, we have championed policies ensuring everyone has access to affordable health care. Rooted in our faith, we affirm that every individual is created in the image of God, possesses inalienable worth, and deserves care that upholds their inherent dignity. Our health ministry is especially committed to serving those most in need, recognizing that our mission is not complete until quality, affordable, and accessible health care is a reality for all.

We urge you to vote against the budget resolution when considered on the House floor and instead champion policies rooted in compassion and dignity. By protecting our most vulnerable, we create a healthier, stronger society for everyone.

Sincerely Sister Man Hall Sr. Mary Haddad. RSM President and CEO

*"Medicaid is not just a health program— it is a lifeline. It provides access to care for those who need it most."* 

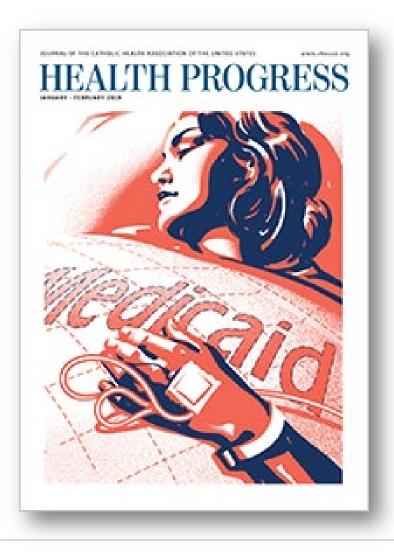
"Rooted in our faith, we believe every person deserves dignity and access to quality, affordable care. We urge lawmakers to reject these harmful cuts and support policies protecting our most vulnerable."

Sr. Mary Haddad, RSM CHA president and CEO



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# **Introduction to Medicaid**



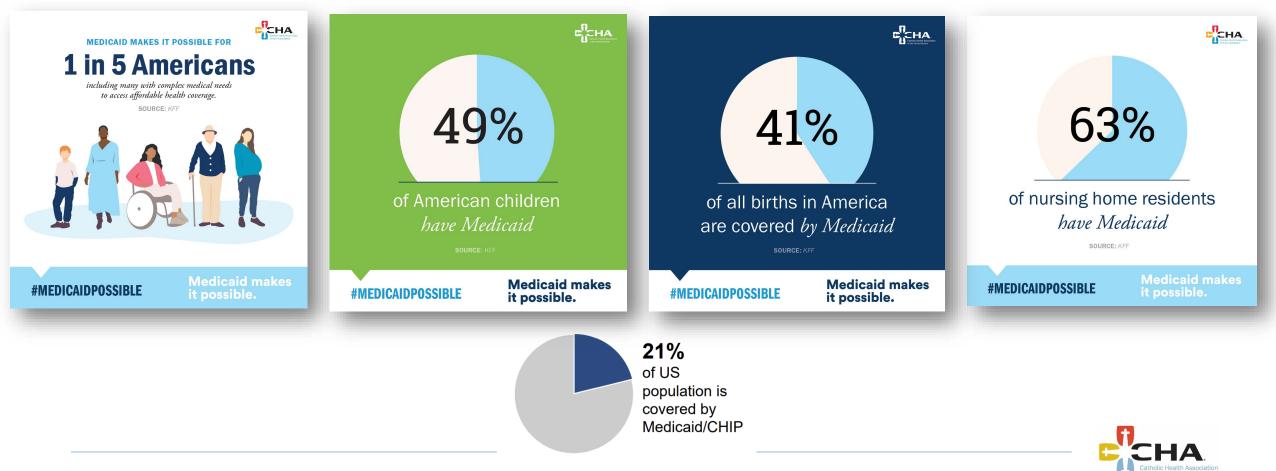
- Established in 1965
  - Nearly 60 years of operation
- Joint Federal-State Program
  - Provides health care coverage
  - Covers nearly 80 million individuals
- Multiple Programs
  - 56 different programs across the country



Cover of Health Progress, Special Issue on Medicaid January-February 2019

# Who does Medicaid insure?

### Nearly 80 million Americans are covered by Medicaid



Source: KFF https://files.kff.org/attachment/fact-sheet-medicaid-state-US

# What is the threat? Budget Reconciliation

#### H. Con. Res. 14

Agreed to April 10, 2025

#### One Hundred Rineteenth Congress of the United States of America

AT THE FIRST SESSION

Begun and held at the City of Washington on Friday, the third day of January, two thousand and twenty-five

#### Concurrent Resolution

Resolved by the House of Representatives (the Senate concurring).

SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2025.

(a) DECLARATION .- Congress declares that this resolution is the concurrent resolution on the budget for fiscal year 2025 and that this resolution sets forth the appropriate budgetary levels for fiscal years 2026 through 2034.

(b) TABLE OF CONTENTS .- The table of contents for this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2025.

TITLE I-RECOMMENDED LEVELS AND AMOUNTS Subtitle A-Budgetary Levels in Both Houses

Sec. 1101. Recommended levels and amounts

#### Subtitle B-Levels and Amounts in the Senate

Sec. 1201. Social Security in the Senate. Sec. 1202. Postal Service discretionary administrative expenses in the Senate

TITLE II—RECONCILIATION

Sec. 2001. Reconciliation in the House of Representatives Sec. 2002. Reconciliation in the Senate.

#### TITLE III—RESERVE FUNDS

- Sec. 3001. Reserve fund for reconciliation legislation. Sec. 3002. Deficit neutral reserve fund relating to government deregulation. Sec. 3003. Spending reduction reserve fund to save more than \$2,000,000,000,000.
- Sec. 3005. Spending-reduction reserve fund related to current tax policy baseline. Sec. 3005. Deficit-neutral reserve fund relating to protecting Medicare and Med-Sec. 3005. Deficit-neutral reserve fund relating to protecting Medicare and Med-

#### TITLE IV-OTHER MATTERS

- Sec. 4001. Adjustment for spending cuts of at least \$2 trillion.
- Sec. 4002. Enforcement filing. Sec. 4003. Budgetary treatment of administrative expenses.
- Sec. 4004. Application and effect of changes in allocations, aggregates, and other budgetary levels.
  Sec. 4005. Adjustments to reflect changes in concepts and definitions.
- Sec. 4006. Adjustment for changes in the baseline.
- Sec. 4007. Exercise of rulemaking powers.
- TITLE V-POLICY STATEMENTS IN THE HOUSE OF REPRESENTATIVES
- Sec. 5001. Policy statement on economic growth.
- Sec. 5002. Policy statement on mandatory spending reduction. Sec. 5003. Policy statement on Government deregular

- Fast track procedure prevents filibuster in the Senate
- Instructs Committees on budget related legislation in ٠ tax law or mandatory spending programs - like Medicaid
- House would like to complete work by Memorial Day

House Energy and Commerce Committee must find at least \$880 billion in savings – almost all of which will come out of Medicaid



# How do you get to \$880 billion?

Potential Cut	Projected 10-Year Savings*
Medicaid Per-Capita Caps	\$900 billion
End the Enhanced Federal Medical Assistance Percentage (FMAP) for the Medicaid Expansion Population	\$561 billion
Lower Medicaid FMAP Floor	\$387 billion
Limit Medicaid Provider Taxes	\$175 billion
Repeal Biden Medicaid Eligibility Rule	\$164 billion
Repeal Biden Medicaid/Children's Health Insurance Program (CHIP) Access Rule	\$121 billion
Impose Work Requirements (Per HR 2811)	\$100 billion
End Enhanced Match Rate for Administrative Activities	\$69 billion
Limit Federal Health Programs Eligibility Based on Citizenship	\$35 billion
Limit State-Directed Payments in Medicaid	\$25 billion
End American Rescue Plan Act Temporary FMAP Increase for Medicaid Expansion Take-Up	\$18 billion
Medicaid FMAP Penalty for Covering Undocumented Persons with State-Only Funds	TBD

# = Millions of livelihoods affected as individuals, families and children will lose coverage



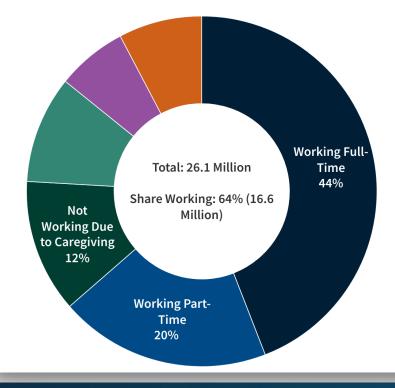
# **Issue in Focus: Work Reporting Requirements**

Figure 1

#### Work Status & Barriers to Work Among Medicaid Adults, 2023

Includes Medicaid covered adults (age 19-64) who do not receive benefits from Supplemental Security Income (SSI) or Social Security Disability Insurance (SSDI) and are not also covered by Medicare.

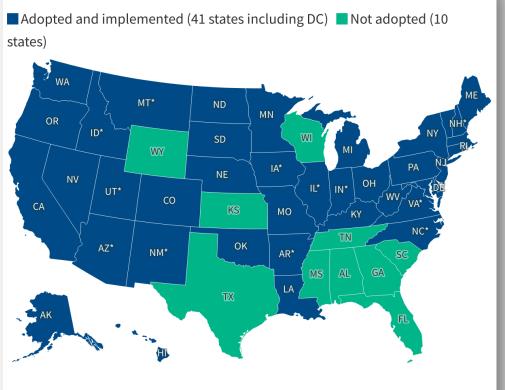
Working Full-Time Working Part-Time Not Working Due to Caregiving
 Not Working Due to Illness or Disability Not Working Due to School
 Attendance Not Working Due to Retirement, Inability to Find Work, or Other
 Reason



- One proposal is to impose work reporting requirements as a condition of receiving Medicaid
  - Who would this apply to?
- Supported by all sides of the Republican conference
- Possible budget "savings" are around \$100 billion
- Modeling estimates show that on the low end 5 million individuals would lose coverage and the high end around 30 million
- Real world examples in Arkansas showed that 18,000 people lost coverage



# **Issue in Focus: Reducing Federal Payments to States**



**Status of State Action on the Medicaid Expansion Decision** 

Note: \* State has a trigger law that would end expansion coverage or require states to take steps to mitigate increases in state costs if federal funding for the expansion is reduced.

Source: KFF tracking and analysis of state actions related to adoption of the ACA Medicaid expansion and Searing, Adam. "Federal Funding Cuts to Medicaid May Trigger Automatic Loss of Health Coverage for Millions of Residents of Certain States." Say Ahhh! Georgetown Center for Children and Families, November 27, 2024

- Per Capita Caps for the "Expansion population"
  - "Able Bodied Adults" up to 138% of FPL (\$20,780)
- Reducing the federal medical assistance percentage (FMAP)
  - Expansion Population
  - States that provide coverage for undocumented immigrants
  - District of Columbia
- Interaction with state "trigger laws"
  - AZ, AR, IA, ID, IL, IN, MT, NH, NC, NM, UT, VA
- Modeling estimates: \$140 billion to \$2.5 trillion less in federal Medicaid spending



# What is CHA doing?



- Since February, we have had over 50 Congressional meetings with Republican offices
- Advocacy Days in March brought our members to Washington DC to visit their elected officials
- Partnering with other likeminded organizations and coalitions



# What is CHA doing? (cont.)

#### American Academy of Family Physicians

American Academy of Pediatrics

American College of Obstetricians and Gynecologists

American Dental Association

American Dental Education Association

American Health Care Association

American Network of Community Options and Resources

American Nurses Association

America's Essential Hospitals

Association for Community Affiliated Plans

Association of Clinicians for the Underserved

Catholic Health Association of the United States

Children's Hospital Association

Easterseals

The Jewish Federations of North America

Medicaid Health Plans of America

National Association of Community Health Centers

National Association of Counties

National Association of Pediatric Nurse Practitioners

National Association of Rural Health Clinics

National Council for Mental Wellbeing

National Council of Urban Indian Health

National Health Care for the Homeless Council

National Hispanic Medical Association

National Rural Health Association

#### THE PARTNERSHIP FOR MEDICAID

For Immediate Release

February 24, 2025

Partnership for Medicaid Urges a No Vote on House Budget Resolution

WASHINGTON, D.C. — The Partnership for Medicaid — a nonpartisan, nationwide coalition of organizations representing clinicians, health care providers, safety net health plans, and counties — calls on Congress to vote "no" on the budget resolution which includes \$888 billion in cuts for the Energy and Commerce Committee, which would likely significantly impact Medicaid. The Partnership for Medicaid stands ready to work with policymakers to identify more sustainable strategies to strengthen Medicaid and improve on its promise of providing high quality coverage and access to care for populations in need.

Medicaid currently provides health coverage to nearly 80 million people, including half of all of America's children, including children with complex medical conditions, pregnant women, adults, seniors, and individuals with disabilities. In communities across the country, including those in rural and underserved areas, Medicaid plays an important role in providing access to maternity care, labor and delivery services, pediatric services, behavioral health services, primary and dental care, long-term services and supports, and other necessary services for patients who cannot afford other options for care.

State Medicaid programs are already stretched thin financially. We are concerned that the scope of policies needed to meet the budget resolution's instruction to drastically cut hundreds of billions of dollars from federal Medicaid spending would shift more of the program's costs onto state and local governments, providers, plans, patients, and local taxpayers that would not be able to absorb them. We also are concerned about efforts to limit each state's ability to expand coverage and ensure adequate payment for covered services.

These efforts to cut spending in Medicaid will have long-term consequences. For example, reductions in coverage will result in increased costs of uncompensated care, and the added financial strain on significant Medicaid providers could result in closures of essential services. In addition, these significant reductions in federal funding for Medicaid could lead to the loss of thousands of jobs, especially in rural areas where citizens are more likely to rely on Medicaid for their health coverage and health care providers serve as a major source of employment

Learn more about the Partnership for Medicaid at www.partnershipformedicaid.org.

# THE PARTNERSHIP





# Working Together As Catholic Organizations



"Caring for those most in need in our society is not something that Catholic and all charitable organizations can do alone. This is why we need policies which ensure that low-income and vulnerable people can afford health care coverage and have the support they need. Programs like Medicaid embody our collective commitment to the common good, solidarity, and the preferential option for those who are poor and vulnerable.



The Honorable Mike Johnson Speaker of the House U.S. House of Representatives Washington, D.C.

The Honorable Hakeem Jeffries Minority Leader U.S. House of Representatives Washington, D.C.

Dear Speaker Johnson, Leader Jeffries, Majority Leader Thune, and Leader Schumer: On behalf of the Catholic Health Association of the U.S., Catholic Charities USA, and the United States Conference on Catholic Bishops, we urge you to protect and strengthen the Medicaid program—a vital lifeline for nearly 80 million low-income families, mothers, children, elderly, disabled individuals, the interme for nearly of minimum tow-micome families, momens, cmatteri, enserty, orseaned must analy, ore unhoused, and working people across our nation. Medicaid is also a concrete example of our nation's unioused, and working people across our manor. Statute is also a construct the statute of all births and ensuring care commitment to supporting mothers and protecting life by paying for 41% of all births and ensuring care for moms and babies both before and after birth. As you begin considerations for a Budget Reconciliation to mouse and once out or or an are on a so you begin consumations to a bunger accounting package, it is vital that social safety net programs like Medicaid are protected and strengthened for the

The Catholic Church teaches that human life is sacred, and all people have inherent dignity and worth. As

Catholic bishops and organizations that provide health care and social services on behalf of the Church. we firmly believe that all people have the right to those necessities needed to live, found a family and We many venere that an people have the right to move necessaries needed to move, sound a namely and flourish. It is in this reality that we recognize that the right to health care is a fundamental necessity for the preservation of life and human flourishing.<sup>2</sup> As Pope Francis, reminds us, "health is not a luxury, it is

For more than 100 years our organizations have worked to make this Gospel calling a reality. As such, our organizations serve our communities through more than 2,000 Catholic hospitals, long-term care our organizations serve our communities unough nine mail 2,000 Callour nospitals, tong-term care facilities and other health related organizations. While at the same time serving more than 15 million lowincome and people in need across the United States through our charitable efforts in communities. In income and people in need across the others of the others of the other and the state of the others and their addition, our organizations provide a tangible offer of hope, comfort and care for mothers and their babies, before and after birth, through our maternal health and social service programs.

<sup>1</sup> Pope Leo XIII, "Renan Novarian – Encyclical Letter of Pope Leo XIII on the Conditions of Lobor" (1891), 44. Available Pope Leo ALL, downon-wherein - Ancychial Lener of Pope Leo ALL on the Containons of Lador" (1391), 44. Available at <u>https://www.valican.va/content/leo/Mit/an/accutent/leo/Mit/accutent/leo/M</u> Pope som vani 11. speech of the rate/ valuer som rate 11 to the congress of the Comons Sociona available at https://www.valuer.at.at.ac.org.ex 11 Spe 20000/UT catholic-doctors html
<sup>13</sup> Pope Francis, Address to representatives of the National Federation of the Associations of Medical Radiology Health
<sup>14</sup> Tope Francis, Address to representatives of the National Federation of the Associations of Medical Radiology Health

Pope Francis, Address to representanives of the National Federation of the Associations of Meencal Kathology Technicians and Technical, Rehabilitation and Prevention Health Professions, (16 January 2023), available at



The Honorable John Thune Majority Leader U.S. Senate Washington, D.C.

The Honorable Charles Schumer Minority Leader U.S. Senate Washington, D.C.



#### **Catholics call on Congress to protect** Medicaid

The three largest Catholic organizations in the country are urging Congress not to cut Medicaid to pay for their reconciliation bill that aims to drive much of President Trump's agenda.

# **AXIOS**

Catholic Bishops Warn Against Medicaid Cuts Axios Peter Sullivan March 3, 2025

What they're saying: "As you address reconciliation priorities, we urge you to prioritize those most in need and working families and protect the Medicaid program," reads a letter. The letter specifically pushes back on the idea of per capita caps and work requirements.



### How you can help

### ADVOCACY CONTACT CONGRESS

#### Join in our Advocacy Efforts with e-Advocacy

The Catholic Health Association is pleased to make available e-Advocacy, a user friendly, web-based tool that will allow the ministry to participate more actively in our collaborative advocacy efforts.

e-Advocacy allows you to communicate directly with policy makers on issues important to the Catholic health ministry. Using e-Advocacy will allow you to immediately respond to CHA's advocacy alerts with form letters and talking points provided for your personalization and use.

Home Directory Bills

#### Key Issues

TAKE ACTION

#### Protect Medicaid Funding From Deep Cuts

As Congress begins budget reconciliation discussions, CHA urgently calls on you to contact your Members of Congress today to safeguard the integrity of the Medicaid program. Congress is moving quickly to develop a budget resolution calling for legislation to cap federal funding and change the structure of the Medicaid program, which could cut more than \$800 billion in federal Medicaid funding over 10 years. Please contact your lawmakers now as cuts of this level will also have devastating impacts on state Medicaid budgets and constrain our ability to care for our communities.



LEARN MORE

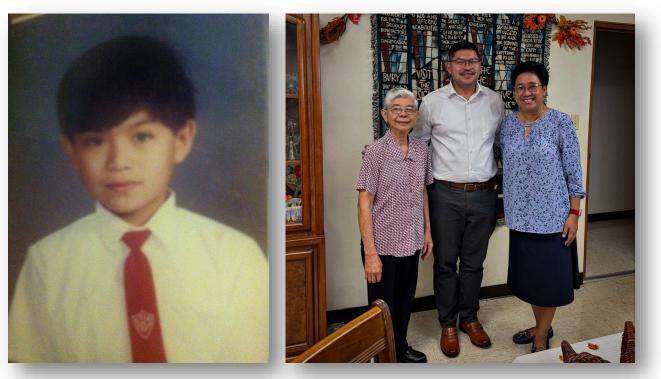


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WE WILL EMPOWER BOLD CHANGE TO ELEVATE HUMAN FLOURISHING <sup>SM</sup>

# Thank you!



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